## 104 Years Ago in Mekeel's: United States Postage Rates

by J. W. Sampson (From Mekeel's Weekly, Feb. 23, 1918, with photos added)

## Chapter I-1845 to 1850.

From 1827 to 1845, a period of eighteen years, United States postage rates remained unchanged, regardless of the country's industrial and commercial development, and marked improvements in transportation.

At the beginning of this period the mails were carried entirely by stagecoach and by postmen on horseback, overland, and to a limited extent by steamboats on inland waterways. But by 1845 , there were over 4,000 miles of railway in operation, linking the principal cities along the Atlantic seaboard and running far inland, carrying the major part of the domestic mail at radically reduced cost. Yet the rate for a single sheet letter from Philadelphia to New York remained 12-1/2 cents, and it continued to cost the public 18-3/4 cents to send a letter from New York to Boston. The minimum rate for any distance not over 400 miles was 6 cents, and the maximum, for any distance over 400 miles 25 cents, with double rates for "letters composed of two pieces of paper."


Another example of the rates at this time: it cost 18-3/4 cents (manuscript notation upper right) to send this folded letter from Windsor Locks, Conn., to Bath, N.H. in 1843.

In the meantime Great Britain had (in 1840) adopted penny postage and put postage stamps into use. This example of


This Ocean Penny Postage illustrated propaganda cover was used in 1852 from Keene, N.H., with a pair of $12 \phi$, Sc. 17, paying the then-current 24 ¢ rate to England.
progressiveness, plus the prodding of their constituents, finally impelled the lawmakers at Washington to take action, and on March 3rd, 1845, a "New Post Office Law" was passed by Congress, under which the following rates became effective:
"Single letters, any number of pieces not exceeding half an ounce, 300 miles or less, 5 cents.
"If over 300 miles, 10 cents.
"Drop letters (not mailed) 2 cents
"For each additional half ounce or part thereof, add single postage thereto.
"Newspapers of 1900 square inches or less, sent by editors or publishers from their office of publication, any distance not over 30 miles, free. Over 30 and not exceeding 100 miles, 1 cent. Over 100 miles, $1-1 / 2$ cents.
"Pamphlets, magazines and periodicals, any distance, for 1 ounce or less, 2-1/2 cents; for each additional ounce, 1 cent.
"Circulars, for each sheet unsealed, any distance, 2 cents."
No definite action was taken, however, in regard to issuing postage stamps, the I need of which was already widely recognized and as a consequence, the post masters of various cities acted independently, resulting in the Postmasters' Provisionals, winch appeared in New York, in Baltimore, St. Louis, Providence, New Haven, and other cities in 1845 and 1846.

In July, 1847, the long-delayed governmental issue appeared, in 5 cent and 10 cent denominations. These two stamps did not cover all requirements, a 1 cent stamp being obviously needed for use on circulars and drop letters, but post masters


While almost all Postmaster Provisionals were used from the city in which they were issued, a few were carried outside the issuing area on or off envelopes and used from those towns or cities. The New York Postmaster did experiment with supplying Albany with a supply of stamps for use on mail addressed to New York City. This folded letter shows two Five Cent Provisionals, Sc. 9X1, to pay the double rate. Posted from Albany, the prepayment was not recognized by the Albany P.O., but it was accepted in New York and handstamped "Paid" on arrival.
were permitted to continue their practice of accepting cash payment and writing or stamping "Paid" on the letter or circular. Neither the prepayment of postage nor the use of stamps was compulsory, and during the first two years the 1847 issue was in service comparatively few stamps were used outside of the larger cities, many of the smaller post offices never being supplied with this issue.

From 1847 to 1851 the rate to the Canadian provinces, overland, was the same as the domestic rate, 5 cents if under 300 miles, 10 cents if over that distance. The time taken in carrying a letter overland, however, was so much in excess of the length of passage by sea that mail addressed by business houses to correspondents in Nova Scotia was commonly forwarded by ship to Halifax, although this more than doubled the cost, 24 cents being the "Ship rate to British colonies." Letters so forwarded commonly show the use of one 5 cent and two 10 cent stamps.


An 1849 folded letter from Baltimore, with a 5 ¢ and two $10 \phi$ 1847s overpaying the Steamer rate to Nova Scotia.

To any British colony, as to Great Britain itself, the rate on a letter conveyed by a foreign packet was fixed in June, 1848, at 24 cents for one-half ounce, though it was provided that if sent by a "foreign private ship" the charge should be only 16 cents.


This cover to Davenport, England, bears five 18475 cent singles overlapping each other, overpaying by 1 cents the 24 ¢ treaty rate to England. The cover bears a "19" credit, "America/Paid/ AP29/+50E/Liverpool" transit handstamp and Charleston/Apr 11/S.C." c.d.s., with matching grids tieing the stamps.
These,, it should be noted, were the rates for letters mailed at New York, and if mailed elsewhere it was necessary to add postage covering the regular domestic rate from the point of origin to New York. This explains the existence of various covers
bearing a single 5 cent 1847 , or a pair, addressed to England, to Belgium, or to France. Collectors have sometimes assumed that these examples indicated the possible or probable existence of a five or ten cent rate to those countries, whereas in reality the stamps were used merely to pay the postage to New York, the foreign rate being either prepaid without the use of stamps of stamps or the letters forwarded unpaid. In 1848, according to contemporary proclamations, 24 cents postage was required to send a half-ounce letter from New York to Bremen by U.S. Mail Packet. The rate to Hamburg was 30 cents, to Prussia 36 cents, to Denmark 46 cents, to Sweden 63 cents, to Russia (St. Petersburg only) 48 cents.

To Austria, the rate for one-quarter ounce was 42 cents, to Bavaria 46 cents, to Switzerland 45 cents, to Egypt 61 cents. Half-ounce letters by British Steamer to any British West Indies island cost 25 cents, to Martinique, Porto Rico, St. Thomas, or any West Indies island not British, 50 cents.

To Havana (presumably by Yankee ship) the rate was 25 cents and to Chagres, Panama, Valparaiso "or any port on the Pacific," 75 cents. A few months later, however, the rush to the newly discovered gold fields of California resulted in a vastly increased volume of mail, as well as increased facilities for carrying it, and under "New Post Office Regulations, July, 1849" the rate to Chagres is given as 20 cents, to Panama 30 cents, and to San Francisco 40 cents. At the same time the rate to Havana was reduced to $12-1 / 2$ cents, and the following announcement was made:


Four singles of the 10ф 1847, Sc. 2, pay the 40 4 transcontinental rate on this folded letter with a light "Philada. Pa. Oct. I" 1849 c.d.s., also with manuscript "Paid" and "40" upper right.
"For other foreign countries, if sent by British Steamers, United States inland postage, any distance, is 5 cents for a single half ounce, or ten cents for an ounce, prepaid. If sent in American Steamers to go through the British mail, the whole postage from any United States post office is 21 cents for a single half ounce, prepaid. If sent by American Steamer, all letters to France, Holland, the Netherlands and Spain must be prepaid."

This is not as explicit as might be wished, but seems to indicate that the "private ship" rate of 16 cents, fixed in June, 1848, plus a definite inland rate of 5 cents for any distance, now covered prepayment of postage on all European and presumably some other foreign letters as far as England, the British post office assuming the risk of collecting any further charges at destination.

To Be Continued

## 104 Years Ago in Mekeel's: United States Postage Rates

## by J. W. Sampson (From Mekeel's Weekly, March 23, 1918, with photos added)

## Chapter II-1851-60

(Continued from Mekeel's \& Stamps, Jan. 25, 2008)
In March, 1851, the rates of postage were changed by Act of Congress, and on July 1st of that year the new rates went into effect.

Under the regulations then made public, domestic letters, of not over $1 / 2$ ounce, sent any distance under 3,000 miles, required only 3 cents postage if prepaid, or 5 cents if not prepaid; double these rates if over 3,000 miles. Drop letters, 1 cent.


An $185112 \phi$ bisect used as $6 \phi$ to pay the rate from San Francisco to New York, tied by "Steam Ship" handstamp, also with "Via Nicaragua Ahead of the Mails" handstamp.

The rate for printed matter was fixed at 1 cent per ounce for any distance up to 2,500 miles, 2 cents per ounce up to 1,500 miles, 3 cents per ounce up to 2,500 miles. Later, in 1852, a 1 cent rate became effective on newspapers and circulars, not over 3 ounces, sent anywhere in the United States.


A spectacular One Cent Type III, pos. 99R2, Sc. 8, paying the Drop Letter rate on this cover, the stamp tied by a "Paid 1 U.S. Mail City Delivery Aug 3" double circle Carrier datestamp.

The 1851 regulations also provided that letters to or from foreign countries, whether conveyed wholly, or in part by sea, required 10 cents postage if under 2,500 miles, and 20 cents postage if over 2,500 miles, "except in cases where the postages have been, or shall be, adjusted at different rates by postal treaty or convention."

To Canada, New Brunswick, Nova Scotia, Cape Breton and New Foundland, the $1 / 2$ ounce rate was established at 10 cents, whether the letter went overland or by sea, with prepayment of postage optional.


Another 12 4 black bisect (Sc.17a) used as $6 \phi$ with 18511 ¢ Type IV (Sc. 9) and $3 \phi(S c .11)$ to make up the 10ф rate on a cover to "Bend of Petticodiac New Brunswick", stamps tied by "U.S. Express Mail N.Y. N.York Mar 23" 1853 circular date stamps.

To Great Britain the rate remained 24 cents, and letters to Bremen cost 20 cents, prepayment being optional in both of these cases. It was further specified that the rate to Havre (France), "or any port in Europe where the United States SteamPackets touch," Great Britain and Bremen excepted, was 20 cents, with prepayment compulsory. To Havana and the British West Indies, the rate was 10 cents, prepaid.

As no 10 cent stamp was issued until 1855, however, and the 1847 issue was demonetized in 1851, it is evident that the demand for a stamp of this denomination for use on foreign mail was rather limited. In March, 1855 , a further Act of Congress increased the domestic letter rate for distances over 3,000 miles from 6 cents to 10 cents. This same year it was announced that "valuable letters may be registered at the office on prepayment of usual postage and 5 cents additional," but no 5 cent stamp was provided until early the following year and this new division of the Post Office Department was far from being overworked in the first few years of its existence.

In 1855, also, the prepayment of postage on letters in the United States was made compulsory, but regardless of this rule, the vast numbers of letters mailed unpaid continued to be a source of annoyance, delay, and extra expense to the post office, and in 1860 it was announced that after November of that year, all letters not prepaid would be sent to the Dead Letter Office.

Conditions prevailing in this period, and the public's reluctance to adopt the prepayment method, are shown by the following verbatim extract from an article published in 1851, in Columbus, Miss., then one of the most prosperous cities of the South: "Under the present law, all letters not over one-half ounce in weight are charged 5 cents, but if paid in advance it costs but 3 cents. Much trouble may be saved as follows: Let every person who is in the habit of writing letters hand the Postmaster 25 cents. For this he will receive eight post office stamps. Then, whenever you send a letter, cut off one of these stamps and stick it tightly on the letter over the direction. You have nothing to do then but deposit it in the letter box, and the Postmaster, on taking it out, sees the stamp, erases it, and marks the letter paid. If all will do this, much time and trouble will be dispensed with."

In 1859, the following rates to foreign countries were effective: To the British North American Provinces, under 3,000 miles, 10 cents; over that distance, 15 cents. To British West Indies (except Turk's Island), 10
cents if under 2,500 miles, 20 cents if over. To Turk's Island, 34 cents, an additional 24 cents evidently being required on account of forwarding the letters through the British mail. To St. Thomas the rate was also 34 cents when not over 2,500 miles, 44 cents if more than 2,500 miles.

To Aspinwall, Panama, New Granada and Mexico, it cost 10 cents to send a half-ounce letter; to Peru 22 cents; to Ecuador, Bolivia and Chili, 34 cents; to Honduras, Nicaragua and Venezuela, also 34 cents.

To New South Wales, and presumably some other points in Australia, the rate for letters sent via England was 33 cents, and if sent via Marseilles, 45 cents; but if forwarded via San Francisco and Yankee Ship, the cost was only 10 cents. The same rates were effective to China by all three routes, but to Hong Kong the rate was 26 cents.


Two pairs of the $18575 \phi(S c .29), 10 \phi$ type II (Sc.35) and $3 \phi$ (Sc.26) paying the 33中 rate on a cover with printed address to the captain of the "Bark Janet, (of Westport,) Indian Ocean", also with "Island of Mahe by the way of Mauritius" (manuscript address). Cover bears Jun 30 (1860) Nantucket Mass. c.d.s. and barely visible in the center, a green embossed American Consulate Mauritius consular seal.

The cost of sending a letter to Great Britain continued to be 24 cents, except when mailed from Pacific Coast points. Letters emanating from California, Oregon, or Washington required 29 cents postage to carry them to Great Britain.

To France and Algeria the rate was 15 cents for $1 / 4$ ounce, 30 cents for $1 / 2$ ounce. It should be noted that all rates either to France, or on letters forwarded to other countries by French mail, were figured on a quarter ounce basis, whereas the standard adopted by the American and British post offices was the unit of $1 / 2$ ounce.


Strip of three 18575 \$ stamps, Sc. 27, tied by New Orleans Mar 31859 datestamps on cover to France, also with French transit and red New York Paid exchange credit handstamps tieing stamps. Cover, also with forwarding agent oval handstamp, was carried outside the mails from Mexico to New Orleans.

To the German States the rate by Prussian "closed mail" was 30 cents, by French mail 21 cents, by Bremen, or Hamburg mail, only 15


L-shaped strip of three 1851 12ф (Sc. 17) and 10ф type II (Sc. 14) paying the 464 rate to Norway via Prussian closed mail. Stamps are tied by May 30 (1857) Woodstock VT. datestamp, alsowith red Aachen transit and Bergen (Norway) receiver on front and New York Am. Packet handstamp on the back.
cents - the exceptions to this latter rate being Bremen and Hamburg themselves, Luxemburg and Holland. To Bremen and Hamburg direct, the rate was 10 cents; to Luxemburg, 22 cents; to Holland and the Netherlands, either by French mail or by American Ship via England, 21 cents.

To Austria and its States, the same postage was required as to the German States by the three routes, 30 cents, 21 cents, and 15 cents, and the same rates prevailed on mail to Prussia.

To Russia, by Prussian closed mail, the rate was 37 cents; if sent via Bremen or Hamburg, 29 cents. To Lombardy, Sardinia, Two Sicilies, Parma, Modena, Tuscany, and the Papal States, the rates ranged from 21 cents to 38 cents.

Scandinavian correspondence was not encouraged by bargain prices. To Denmark, the rate by Prussian closed mail was 35 cents, to Sweden 42 cents and to Norway 46 cents. If sent by French mail, the rates were (for quarter-ounce) 27 cents, 33 cents and 33 cents. By Bremen or Hamburg mail to Denmark, 20 cents, to Sweden 33 cents to Norway 38 cents.

To Spain the rate by French mail was 21 cents, but if sent by British mail 75 cents postage was required. To Portugal by French mail, 21 cents; by British mail 37 cents.
(To be continued)

## 104 Years Ago in Mekeel's: United States Postage Rates

by J. W. Sampson (From Mekeel's Weekly, May 4, 1918, with photos added)

## Chapter III-1861-68

In the opening years of this period, with the country almost torn asunder by civil strife, it might be supposed that few improvements would have been made in the postal service. Yet the government, while giving its best energies to the prosecution of the war, still found time to make several important and long needed changes in rates, rules and regulations regarding domestic letters.


Among the upheavals caused by the Civil War was the demonetization of stamps to prevent their use from post offices in the secessionist states. This cover, with two Feb. 12, 1863 cancels, bears three singles of the 1861-66 1 4 blue, Sc. 63 that were valid, but one demonetized 1857-60 1 $\downarrow$, Sc. 24, that was not accepted. It is marked "Held for Postage" on the reverse.

The first of these was the abolishment of the carrier fees, in 1863. For several years, in such cities as New York, Boston, Baltimore and Philadelphia, an additional charge of "not over one or two cents" had been made for the collection of letters from street boxes, or their delivery at residences or places of business. Congress now approved an act abolishing these fees, and a new rate of 2 cents was established and a 2 cent stamp issued to cover drop letters in these cities, the old drop letter rate of 1 cent continuing in effect in towns where there was no delivery system.


An 186724 D Grill, Sc. 84, tied by an Aug. 15 (1868) date stamp, pays the $2 \phi$ Drop Letter rate within Rochester, N.Y.

The next change was the extension of the 3 cent rate to cover the carrying of $1 / 2$ ounce letters to any part of the United States, whatever the distance. This also became effective in 1863. Prior to this, since 1855 , the rate for any distance over 3,000 miles had been 10 cents. (Example, next column)


A 3 $\downarrow$ rose on an 1877 cover to the Secretary of Mexico War Survivors, Washington, D.C., pays the $3 \phi$ transcontinental rate. It also bears a Mexico 25c, Sc. 109, both stamps tied by "Franco en Monterrey 14 Set 77" oval datestamps.
The third improvement consisted of establishing a definite rate of 15 cents for the registration of letters, together with the assumption by the government of a larger measure of responsibility for valuable mail on which the registration fee had been paid.

For eight years, the registration division had given increasingly unsatisfactory service to the public. Established in 1855, with a fee of 5 cents, the charge was gradually increased... While charging 20 cents for registering a domestic letter, however, a letter to Great Britain, to Germany or to Canada at this time could be registered for 5 cents.

The new registration rate of 15 cents hastened the issuing of a stamp of that denomination, which had been needed for several years for use on mail to France and Germany.


An 1866 15¢, Sc. 77 , on this 1867 cover pays the 15 ¢ rate to by Bremen-Hamburg Packet to Prussia; the Prussian stamp, Sc. 23, pays for redirecting the cover in Frankfurt.
The letter rate to the British North American Provinces in 1861-66 remained at 10 cents for any distance not over $3,000 \mathrm{miles}$; 15 cents for more than that distance. In 1864, however, letters to Nova Scotia, Newfoundland, Cape Breton and Prince Edward Island could be forwarded by ship via Boston and Halifax, upon prepayment of only 5 cents, the British postage to be collected on delivery. Then, in 1867, the Canadian "overland" rate was reduced from 10 cents to 6 cents, to all provinces except Newfoundland, to which the old rate remained in effect. (See page 17)

In 1866, the letter rate to Great Britain was cut squarely in half, being reduced to 12 cents, and the following year a new rate of 10 cents was established on letters sent to Germany by the North German Union direct. (p. 17)


Above, a cross-border cover from Utica, N.Y., to Ontario, Canada, with a 10ф 1861-66, Sc. 68, paying the old overland rate to Canada. Below, the $6 \phi$ Canadian stamp, applied in the U.S., was not needed. Two 14, Sc. 63, 34, Sc. 65 and 10ф, Sc. 10ф, Sc. 68, pay the 1863 15ф rate to Canada for letters going more than 3,000 miles. This cover was sent from Los Angeles to Canada West via Chicago and bears a light "Chicago Paid 15 " handstamp to the left of the address.


An 1867 124 Z Grill, Sc. 85E, on this 1869 cover pays the reduced $12 \phi$ rate to London via German Union direct

Great Britain then, as now, "ruled the wave," and the British post office claimed a fat fee for carrying Yankee mail to her own colonies or other countries in remote corners of the world. The British postal service, however, had the great advantage of being thoroughly dependable, and letters directed "viaSouthampton" were fairly sure to arrive at their destination.... and it is not surprising that the revision of rates downward consequently progressed slowly.

In 1862, the following foreign rates were effective, and most of them were not materially reduced until late in this period:

Europe.-To the Scandinavian countries, the Italian States, Austrian States, and Russia, rates given in Chapter II continued in effect during the greater part of the period now under consideration, the exact dates of the reductions to rates given in Chapter IV [to come next month] not being known at the time this article is prepared.

As early as 1862, however, correspondence with Spain was facilitated by an arrangement with the British government, whereby the "American Packet rate" was made 21 cents, but if sent by British Packet from an American port, prepayment of 5 cents only was required, the balance being collected by Great Britain on delivery.


Above, two 10¢ 1861-66, Sc. 68, and a 1ф, Sc. 63, pay the 21 ¢ rate to Spain; below, a 2 \& 1863-68 Black Jack, Sc. 73, and 3申 1861-66, Sc. 65, pay the 5¢ British open mail rate to Spain, with a red " $8 . R R$ " due handstamp.


To Greece by Prussian closed mail, 42 cents; via Bremen or Hamburg, 32 cents; by French mail, 30 cents.

To Switzerland the rate via Bremen or Hamburg was 19 cents, or 21 cents if sent by way of France. To Belgium and to Servia by French mail, 21 cents.


An 1865 204 red \& blue on buff entire, Sc. U43, also bears an 1861 1 $4, S c .63$, paying the 21 ¢ rate to Switzerland. The cover bears a "Boston 31 Oct Paid 18 " exchange credit handstamp, a "Per French Mail" manuscript, a French transit cancelling the $20 \phi$ indicia and a "P.D." handstamp that also ties the $1 \phi$ stamp.

Asia.-To Batavia [Jakarta], Borneo, Japan, Siam or the Philippine Islands via Southampton, 33 cents. To Constantinople by French mail, 30 cents; via Bremen or Hamburg, 32 cents. To

Jerusalem, the same rate by French mail.


An 1863 24 4 dark lilac, Sc. 78, and two 1863 3ф, Sc. 65, on this 1864 cover pay the 304 rate to Turkey by French Mail. Markings include, left to right, manuscript "Per French Mail" and "27" credits and handstamp "P.D.", "N. York Br.Pkt.Paid" exchange credit, and red French "25 Jany 64" transit.


Pairs of the 1867 2ф F Grill, Sc. 93, and 3ф 1869 Pictorial, Sc. 114, pay the 10ф American Packet rate via San Francisco and Yokohama to China on this 1869 cover from Bristol, N.H.

To China, via Bremen or Hamburg and Trieste, 55 cents, or if sent via Suez, 40 cents. By French mail, 30 cents for a quarter ounce. From San Francisco by Yankee ship, only 10 cents (bottom of previous column).


Nine overlapping 5\& 1862-63, Sc. 75, were intended to pay the rate to China via Marseilles, but as they did not, this 1865 cover was handstamped "Insuffy Stamped via Marseilles" and sent via Southampton, thus being treated by the British as fully paid.

To Calcutta or Ceylon via England, 21 cents or 5 cents, under the same arrangement, as mentioned relative to Spain. To the East Indies, English possessions, by Prussian closed mail via Trieste, 38 cents; to other East Indian points, 70 cents.

Africa.-Canary Islands, Egypt, Liberia and the West Coast ports, 33 cents if sent by British mail. To Egypt by French mail,

30 cents for a quarter-ounce, and the same rate to Tunis.


Three 10¢ 1861, Sc. 68, and a 34, Sc. 65, pay double the 33¢ rate to Liberia. The cover bears a "N. York Br. Pkt. Paid May 9 " date stamp, " 28 " credit and "dl" handstamps.

To Zanzibar, via England, 65 cents. To Cape of Good Hope, if forwarded to England by American Packet, 21 cents; if forwarded from an American port by British Packet, only 5 cents.

West Indies.-To Guadeloupe, Hayti and Curacao, 33 cents. To Cuba, if not over 2,500 miles, 10 cents; for a greater distance, 20 cents. To St. Thomas, via Havana, 34 cents, but 18 cents if by U.S. Packet via Kingston, Jamaica. To the Bahamas by steamer direct from New York, 5 cents. To other British West Indies, via Halifax or Havana, 10 cents if not over 2,500 miles, 20 cents if more.


An 1866 folded letter to Trinidad with an 1861-66 104, Sc. 68, paying the 104 rate if not over 2,500 miles.

South and Central America.-To Chagres, Aspinwall and Panama, if not over 2,500 miles, $10 \phi$; if over that distance, $20 \phi$. To other parts of New Granada, 18ф. To British and Dutch Guiana, if not over 2,500 miles, $10 \phi$. To French Guiana, $34 \phi$.

To Argentine, Paraguay and Falkland Islands, via England, 33 cents. To Chile and Ecuador, and to Guatemala, Honduras and Nicaragua, 34 cents. To Brazil, via England, 45 cents; if viaFrance, 33 cents. To Uruguay, via Bordeaux, 30 cents. To Venezuela, 44 cents. To Peru, only 22 cents. (Page 19)

Australia.-Letters could be dispatched to Australia by half a dozen different routes, upon prepayment of postage ranging all the way from 5 cents to 55 cents for a single letter. The lowest rate, 5


Three 10 1861, Sc. 68, a 12 $\phi, S c .69$, and $2 \phi, S c .74$, pay double the $22 \phi$ rate to Peru. At first the cover was rated at $22 \phi$, then an additional $22 \phi$ was added. (Note that the San Francisco Sep. 18, 1865, cancel ties the rightmost $10 \phi$ stamp, but the center 104 covers part of the center 104 .)


304 orange (Sc.71) tied by "Bethany Va. Dec.28" (1866) double-circle datestamp on rectangular mourning cover to Adelaide, South Australia, various transits, to a scarce destination
cents, covered mail sent by private ship from New York or Boston. Letters mailed to San Francisco and thence by American ship, required 10 cents. If sent by French mail, 30 cents. If via Southampton, 33 cents; through Bremen or Hamburg, via Suez, 50 cents: if via Trieste, 55 cents; the two latter rates covering quarter-ounce only.


A rate not mentioned in the article: two horizontal strips of three of the 18632 \& Black Jack on an 1864 cover pay the rare erroneous 12 \& rate from Hawaii to the United States. The rate was in effect for less than four weeks before being corrected to $15 \phi$.

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# 104 Years Ago in Mekeel's: United States Postage Rates 

by J. W. Sampson (From Mekeel's Weekly, June 15, 1918, with photos added)

## (*For color images, see pages 16-17) Chapter IV-1869

From the standpoint of a student of postage rates, who cares comparatively little for the particular stamps issued and in use during the period under consideration, the devotion of a separate chapter to 1869 rates may seem unjustified. No radical changes were made in domestic rates during this year, and comparatively few in rates to foreign countries, several of the reductions mentioned in the following paragraphs having gone into effect in 1868, and others early in 1870 . The fact remains, however, that the pictorial issue of United States stamps, which made its appearance in 1869 , has always been one of the leading favorites among collectors....

When the 1869 issue was first contemplated, the rate to Great Britain was 12 cents for a letter weighing $1 / 2$ ounce (Figure 1), and aside from the 6 cent Canadian rate (Figure 15) and the convenience of having a stamp to cover double the domestic 3 cent rate, there had been little reason for issuing a 6 cent stamp. In fact, essays of the 1869 issue show that a 5 cent stamp
 was contemplated (Figure 2); but before the stamps were actually issued, the rate to Great Britain was again cut in half, a 6 stamp...showing the head of Washington made its appearance as this denomination.

To France, or to Algeria by French mail (Figure 4), the old rate of 15 cents for a quarter-ounce, 30 cents for a half-ounce, continued in force. Prepayment being optional, letters were frequently forwarded with the postage only partly prepaid, so that all manner of odd combinations exist to puzzle collectors (Figure 5). It should be noted, however, that before the 1869 issue was entirely out of use (in 1870), the direct rate to France was reduced to 10 cents. At the same time, arrangements were made by which letters could be forwarded to France by way of England upon prepayment of only 4 cents, the balance to be collected by the British post office, and covers showing pairs of the 2 cent 1869 used to France are interesting examples of the odd provisions of postal treaties (Figures 6 and 7).

In 1869, the prevailing rate to the German and Austrian States, by direct route, was 10 cents, and for letters forwarded via England, 15 cents (Figure 8). The Scandinavian rates had been materially decreased, and it cost only 13 cents to send a half-ounce letter to Denmark, 14 cents to Sweden and 15 cents to Norway. Letters to Italy, including Rome and the Papal States, required 15 cents postage. The rate to Spain remained at 21 cents. To Russia direct, 15 cents; if via England, 18 cents. To Switzerland via North German Union, 15 cents ; via England, 20 cents; via France, 21 cents.

To China, the rate on letters sent via San Francisco and thence by American ship, was 10 cents, but if forwarded by way of the North German Union, the cost was 27 cents, and if via England,

34 cents (Figure 9). To the British East Indies, the rate via San Francisco was also 10 cents, but if sent via Southampton, 28 cents. To Egypt, the rate was 20 cents.

On the American continents, letters to Cuba, Mexico and Panama (and presumably also to Chagres and Aspinwall), required 10 cents postage; to other points in New Granada, 18 cents. To Brazil by American packet, the rate was only 10 cents: to Chile and Peru, 34 cents (Figures 10, 11), although a rate of 22 cents to Peru had been effective for several years before 1869. To the British West Indies, the rate was 10 cents, with the exception of the Bahamas, to which a letter could be mailed from New York for 3 cents.

In addition to the foregoing, officially declared or unofficially published during the period in which the 1869 issue was in service, rates to other foreign countries are indicated by covers now in collections. The stamps used on a cover, of course, are by no means positive proof of the existence of a rate; the postage might have been underpaid or overpaid, and the stamps might or might not have included a registration fee. On the other hand, it must be considered that underpaid mail was usually marked "Insufficiently Paid" (Figure 5), and the chances of letters being overpaid are always small, while registered mail of this period is ordinarily easily identified as such (Figure 12). On the whole, therefore, it seems fairly safe to assume the stamps used show the rate then existing to the points to which the covers were addressed. (Figures 16, 17.)

For the following we are indebted to Mr. Van Dyk Mac Bride, must of the covers mentioned being in his specialized collection of the 1869 issue: - To Singapore, via England, 34 cents. To Batavia, Java, via England, 22 cents. To Beirut, Syria, 20 cents. To St. Helena, 24 cents. From Portland, Oregon to Canada, via British Columbia, 10 cents plus 5 cents British Columbia postage (Figure 13). New York to New Brunswick, 10 cents - probably forwarded by steamship. New York to Nova Scotia, 10 cents and 20 cents - presumably single and double rates by steamship. To Hawaii, 10 cents. From Sitka, Alaska (Alaska was purchased by the United States from Russia in 1869) via Port Townsend, Wash., to Vancouver, B .C., 10 cents.

Another phase of this subject, which merits more than the passing mention which can be given it here, is the use of United States Stamps to pay postage on letters to this country from certain foreign points, or to pay forwarding charges to destination in the United States after reaching its borders, or for transit through Uncle Sam's dominions and forwarding to some other foreign point....

Covers bearing stamps of the 1869 issue show the follow-ing:-A rate of 10 cents from St. Thomas to New York, also 10 cents from Porto Rico to New York, none except the U.S. stamps being used. Also 10 cents from Hawaii to various cities in this country (Figure 14), 22 cents in U.S. postage with 5 cents in Hawaiian postage, on a cover from Honolulu to London, via San Francisco and New York. 20 cents, double rate, from the U.S. Postal Agency at Shanghai, China, to New York. Other covers probably exist showing the use of the 1869 issue from Japan to the United States, as stamps of this issue are frequently seen with Yokohama, Kiobe, or other Japanese cancellations (Figure 15).

Top, Figure 1, showing four 34 stamps (Sc. 114) paying the 124 rate to Great Britain in


September 1869. Bottom, Figure 3, showing a 6中 (Sc. 115) paying the reduced 6¢ rate to GB in 1870.

Fig. 4. Two $6 \notin, S c .115$, and one 3ф, Sc. 114, paying the 15 \& rate to Algeria via France in August 1869.

Fig. 5. 10¢ ,

$3 \phi, \quad 2 \phi$,
Sc. 116, 115, 114, to France. Mailing was over the $186915 \phi$ $1 / 4 \mathrm{oz}$. rate and was marked "Insufficiently Paid", with the part payment totally ignored and "16" decimes due handstamp applied.


Fig. 6. Two 2ф, Sc. 113, paying the $4 \phi$ rate to GB for this 1870 cover to Paris, with a "GB/40ф" accountancy mark. A "Short Paid" and "5" decimes due handstamp on the back was applied for the postage from GB to France.


Fig. 7. Although the mailer affixed $10 \phi$, Sc. 116, it was treated in London as paying only the 1870 4 \& British Open Mail rate. A "Paid Only To England" handstamp was applied and a " 5 " decimes due was applied to the reverse.

Fig. 8. 15 ,
Sc.119, pays the 15 ¢ rate to Bavaria via England in 1869.


FUNTH, by NÜRNBURG,


BAVARIA. Fig. 9. 104 and $24 \ell, S c$. 116, 120 pay the 344 rate to China via England on April 7, 1869-the earliest doc-
umented usage of the 24 ¢ .
 "pr Henry
Chauncey" manuscript instruction at top.)


Fig. 11. 12 ${ }^{4}$ 1869, Sc. 117 and $10 \phi$ Bank Note, Sc. 150, pay the 22 ¢ 1871 rate to Chile via British Mail.

Fig. 12. 1¢, two 10¢, Sc. 112, 116 were affixed to this 1869 cover to Prince Edward Island with "933" blue crayon registry
 number to
pay what was believed to be the 6¢ rate to Canada plus $15 ¢$ registry fee; however, the registry fee to Canada was $5 ¢$, not the $15 ¢$ U.S. domestic rate, so the sender overpaid by $10 \phi$.


Fig. 13. On this 1870 cover, the 10¢, Sc.116, pays the postage to British Columbia, with an additional B.C. 5 ¢, Sc. 9, paying the postage in Canada.

Fig.14.Two 10¢, Sc. 116, plus two Hawaii 5\&, Sc. 32) pay the double 5¢ Hawaiian and $10 \phi$ U.S. rates to U.S. destinations.


Fig. 15. Three $2 \phi$ and one 10¢ cover the postage from Japan via San Francisco paying the 1870 transpacific rate
of $10 \phi$ plus the $6 \phi$ rate to Canada.


Fig. 16. Most of the covers in this article come from the Siegel Galleries auction catalog for the Elliott Coulter Collection of 1869 Pictorial Issue Usages, one section of which is devoted to the 1870-71 "Phantom Rate" to France. As explained in the auction catalog, starting in 1870 the announced rate to France was 4¢ per halfounce by British Open Mail with French postage of 5 decimes per 7.5 grams due from the addressee. However, the New York Postmaster employed an unannounced fully-prepaid rate to France via England-listed under the rates to Algeria rather than France and not generally announced until October 28, 1871; thus the "phantom rate." This cover with a "San Francisco Cal. Oct.1" (1870) c.d.s. shows a 10¢, Sc. 116, paying the full rate, with a " 6 " being the credit to England.(From January 1 to June 30, 1870, the single "phantom rate" was 12ф to France with an 8c credit to England.)

Fig. 17. This cover passed through five postal systems. As explained in the Siegel catalog, with credit to Jeffrey Foster's 1982 Register article, it originated Feb.9, 1870 in Haverhill, Mass. (top center c.d.s.) with $15 ¢, S c$. 119, affixed to pay the North Ger-
 man Union (NGU) Direct Rate to Aleppo, Syria (Turkey), the U.S. retaining $10 ¢$ and crediting $5 \phi$ to the NGU. From Bremen it went to Vienna, into the Austrian system, which had offices in Turkey, being postmarked at the Austrian P.O. in Constantinople March 10 (double circle date stamp just below the two Turkish postage due stamps. Without an Austrian office in Allepo, it was turned over to the Turkish P.O., which decided it should be sent by French Mail, applying the 1 piastre and 20 paras (c.7-1/2 cents) postage dues, the cover being carried by French Mail to Beirut (upper left double circle date stamp), then to Alexandretta (3 April double circle on back at left) for the final leg to Aleppo, with the French P.O. assessing " 6 " decimes (12ष) postage due.

## 105 Years Ago in Mekeel's: United States Postage Rates

by J. W. Sampson (From Mekeel's Weekly, Feb. 23, 1918, with photos added)

## (*Color photos, pages 24-25) Chapter V-1870-74

In 1870, America's industries had largely recovered from the effects of the Civil War, commerce with foreign countries had reached proportions hitherto unapproached, and the desirability of advantageous postal treaties became increasingly apparent.

Sailing ships had mostly given place to steamships as mail carriers; the Suez Canal had been opened, shortening the route to the Orient; there was sharp competition between British, French and German lines for the carrying of mails; and the increased volume of business also made it possible to materially reduce the cost of transportation and the postage rates to foreign countries.

The 6 cent rate to England, established in 1869, remained in effect throughout this period (Figure 1), representing as it did a $50 \%$ reduction from the rate but recently in force.

The 15 cent quarter-ounce rate to France, effective for many years, was reduced in 1870 to 10 cents on letters sent by the line of French steamers sailing from New York. If sent via England, it was necessary to use only 4 cents postage, which prepaid the letter only to that country, Great Britain collecting the balance on delivery, as noted in Chapter IV (reprinted in USSN, April 2023).

In 1873 , a further change was made in the rate to France via England, covering full prepayment of postage, as follows:

For a letter weighing $1 / 3$ ounce or under, 10 cents (Figure 2); over $1 / 3$, and not over $1 / 2$ ounce, 16 cents;
over $1 / 2$ and not over $2 / 3$ ounce, 20 cents;
over $2 / 3$ and not exceeding 1 ounce, 26 cents.
This odd division of the ounce into thirds is the only case of its kind noted among United States rates of any period.

The following year, 1874, a more advantageous treaty was concluded, and a rate of 9 cents announced on half-ounce letters to France (Figure 3).

In 1870 the letter rate to Prussia and the Austrian and German States was reduced to 7 cents, if sent via North German Union direct, and this necessitated the issuing of a 7 cent stamp, which was added to the series making its appearance that year. The rate to these countries via England, however, was reduced only to 10 cents.

In 1871, the rate to Prussia and the German and Austrian States was cut to 6 cents on direct mail and to 7 cents if forwarded by way of England (Figures 4, 5). In 1873, it was further announced that letters could be sent via Stettin for 6 cents, or for 10 cents by "open mail" via England.

The rates to Denmark show similar reductions; first from 13 cents (Figure 6) to 10 cents (in 1871), then the following year the addition of a 9 cent rate via North German Union, and in 1872 a 7 cent rate via Stettin, the old 10 cent rate via England meanwhile continuing. In 1873 letters should also be sent to Denmark by way of Bremen or Hamburg for 7 cents.

In 1870 the rate to Belgium was 10 cents, to Sweden 11 cents, to Norway 12 cents, to Holland 10 cents, to Spain and Portugal 16 cents. In 1873 , the rate to Belgium was cut to 8 cents, the rate to Sweden and Norway reduced to 10 cents, and the Spanish rate to 12 cents.

It cost 12 cents to send a half-ounce letter to Switzerland via North German Union in 1870 , or 15 cents via England, but two years later the postage required was only 8 cents via North German Union, and 12 cents via England. In a schedule of rates published in

Philadelphia in 1873, a 10 cent rate to Switzerland was mentioned, but the route not specified, though presumably this constituted a further reduction of the rate via Great Britain.

To Italy, the rate by North German Union in 1870-74 was 11 cents, by way of England, "open mail" 14 cents, or "closed mail" 10 cents (Figure 7). To Russia, 15 cents postage was required if sent via England, or 12 cents via North German Union. To Greece, 14 cents, and to Egypt, 10 cents.

In rates to South and Central American countries some radical reductions were made in this period. Letter postage to Chile, Ecuador and Bolivia was reduced to the previous Peruvian level of 22 cents (Figure 8), while the rate to Brazil was fixed at 15 cents, and to Central American points 10 cents. To Montevideo and Buenos Ayres, 18 cents; to Venezuela by British mail, 18 cents, or 10 cents if sent by American Packet. The rate to Mexico continued to be 10 cents, which was also the rate to Panama (Figure 9).

To islands in the West Indies, including Bermuda, which were reached by direct mail from American ports, the letter postage was 10 cents (Figure 10), but if forwarded through the British mail via St. Thomas or Havana, the charge was 18 cents. To the Sandwich Islands, 6 cents was required.

The rates to Asiatic points also show some reductions in this period. To China, the rate via England was reduced from 34 cents to 27 cents, and to the British East Indies from 28 cents to 22 cents. Letters to these points, however, could be forwarded by American ships from San Francisco upon prepayment of only 10 cents, as formerly. To Japan, also, 10 cents.

The postage to Australia through England was cut to 16 cents, and letters fully prepaid to Cape of Good Hope cost 28 cents (Figure 11).

The 1867 rate of 6 cents to all the British North American Provinces except Newfoundland remained in force throughout this period, and the Newfoundland rate was reduced from 10 cents to the 6 cent level in 1873. The registration fee on letters or parcels to Canada, Nova Scotia or New Brunswick continued to be only 5 cents.

In 1871 it was stated that "letters to any part of the United States may be registered by paying postage in full and a registration fee of 15 cents, or a fee of 8 cents on letters to the United Kingdom, but letters to France cannot be registered."

In 1874 , as a result of strong public demand for a lower domestic registration charge, the fee of 15 cents on letters to any part of the United States was dropped to 8 cents, and this new home rate was designated as also covering registration to not only Great Britain, but also Germany, Italy, Switzerland (Figure 12), Holland, the West Indies and Panama. Letters could also be registered to "certain ports and cities of Asia and Africa" (names not given), at fees "varying from 8 cents to 17 cents." France is not mentioned in this connection and it may be assumed that the Postoffice Department still encountered the difficulties existing in 1871, which led to the announcement noted in the preceding paragraph.

Obstacles in the path of progress were rapidly being overcome, however, in most matters relating to postal service, and the principal nations had arrived at the point where the importance of closer cooperation was so generally recognized that arrangements were made for an international convention, which was held in Switzerland in 1875.


Fig. 1. 1\& 1869 used with 5\& Brown (Sc. 112, 76), from Hoosick N.Y April 24, 1871, paying the 64 rate to England.


Fig. 2. 34 green, 7\& vermilion (Sc. 149) tied by "Medford Ms. Jul. 9" c.d.s. on 1873 cover to France with red Boston transit datestamp and red London transit, paying 10¢ rate via England.


Fig. 3. 2\& Brown, 5¢ Blue (Sc. 157, 179) tied by New York Foreign Mail cancel, with red "New York Paid Aug. 11" c.d.s. paying 9 ¢ rate on 1875 folded letter to France.


Fig. 4. 6¢ 1869, Sc. 115, 1\& blue, Sc. 63, tied by "Richmond, Va. Jul. 11" c.d.s. paying the $7 \phi$ North German Treaty rate to Germany on this 1973 advertising cover.


Fig. 5. 12\& Pictorial, 2\& red brown, 3\& green (Sc. 117, 146, 147) tied by Nagasaki " $N$ " cancels, with matching "Yokohama Japan Aug. 22" c.d.s. on circa 1872 cover to Germany, with sender's routing "via New York" and "San Francisco Cal. Sep. 13" c.d.s. and red "New York Paid All Br. Transit Sep. 21" transit. The $17 \phi$ postage pays the $10 \phi$ transpacific rate to San Francisco and the 7 \& North German Union Closed Mail rate via England to Germany.


Fig. 5. 3\& 1869 Pictorial, 1 \& blue F Grill, Sc. 114, 92, tied by segmented cork cancels, cover with "Hartford Conn. Feb. 8" (1870) c.d.s. paying the $13 \phi$ rate to Denmark via Bremen.


Fig. 7.1 \& Pictorial, $6 \phi$ carmine (Sc. 112, 148) on $3 \phi$ entire with quartered cork cancels and "Natchez Miss. Mar. 8" (1871) duplex datestamp, paying 104 rate to Italy, cover also with red "New York Paid All Br. Transit" c.d.s.


Fig. 8. 12 \& 1869, 30\& F Grill, $2 \notin$ red brown (Sc. 117, 100, 146), tied by segmented cork cancels, with "Portland Me. Mar. 27" c.d.s. on circa 1871 cover to the captain of a ship at Valparaiso, Chile, cover with red "New York 24 Mar. 28" credit datestamp, red " 25 " and " 45 " rate handstamps. This 22 \& rate consisted of 10 cents for U.S. postage to Panama by American Packet and 12 cents for British Packet service to Chile.


Fig. 10. 104 Pictorial (Sc. 116) with "Holmes Hole Mas. May 18" (circa 1870) c.d.s., paying the rate to Bermuda.


Fig.11.12ф, 30 Pictorials, $6 \phi$ carmine (Sc.116, 117, 148) paying the 28 r rate to the Cape of Good Hope on this 1870 cover.


Fig. 12. 2ф, $6 \phi$ Pictorials, 30ф F Grill (Sc. 113, 115, 100) on registered cover to Switzerland, paying double the 15 ¢ rate to Switzerland and $8 \subset$ registry fee, tied by cork cancels, with "Petaluma Cal.Apr. 12" (1870) c.d.s., also with manuscript registry marking and "Chargee" in frame and "PD" handstamps.

Fig.9. 10\& Pictorial tied by rosette cancel and duplex "New-York Aug. 17" c.d.s. on opened folded cover to Vera Cruz, backstamped by sender in Paris, France, and "Forwarded by O. K. King \& Co.New-York Aug. 17, 1869" oval datestamp, also with manuscript "Str. 'Cleopatra' to Vera Cruz" direction applied by the forwarder. The cover is an example of how mailers in Europe avoided the transatlantic postage by utilizing forwarders to send mail to Central and South America via American packet, the 10ф stamp paying that American packet rate.

# 105 Years Ago in Mekeel's: United States Postage Rates 

by J. W. Sampson (From Mekeel's Weekly, Feb. 23, 1918, with photos added)

## (*Color photos, pages 25-26)

During the closing years of the nineteenth century comparatively few changes were made in United States postage rates to foreign countries, as the membership of the Universal Postal Union had rapidly increased, and the uniform 5 cent letter rate had been accordingly extended to include nearly all nations whose commerce was of consequence (Figures 1, 2, 4).

By 1894, Chili, Guatemala and Salvador had joined the UPU, leaving Bolivia the only country on the American continent which could not be reached by 5 cent letter postage (Figure 9). The rate to Bolivia, via Colon, was 17 cents.

An official announcement of the Post Office Department, dated August 13th, 1884, gave the following rates to countries still outside the Postal Union: To the west coast of Africa (except Liberia, and the British, French, Spanish and Portuguese Colonies), 15 cents for onehalf ounce. To Australia and New Zealand, to Cape Colony, Natal, Orange Free State and St. Helena, by British mail, 15 cents (Figure 5). To China by British mail, 13 cents. To Madagascar, 23 cents. To Transvaal, 23 cents.

For a number of years there had been a strong and persistent movement in favor of a reduction in the rate of domestic letter postage, and in 1883 the rate was finally cut from 3 cents to 2 cents for $1 / 2$ ounce. Congress passed the act authorizing this reduction with the expectation that the post office receipts might show a loss of eight or ten million dollars per year in consequence. Letter writing was so encouraged by the lower postage, however, that the actual annual decrease in postal revenue was less than two millions, and in 1890 the Postmaster General reported a clear profit of nearly thirty millions the previous year on the carrying of first class mail; this notwithstanding the fact that the weight allowance was increased from $1 / 2$ ounce to 1 ounce in 1885 .

Parcel post service was another subject which had been agitated for many years. The need of a special merchandise rate was recognized as early as 1863 , when a third class of miscellaneous mail matter was created, with a rate of 2 cents for each four ounces. Unfortunately, it was considered advisable to increase this rate in 1879 , when printed matter and merchandise were separated into different classes, and a rate of 1 cent an ounce established for merchandise, the limit of weight being placed at four pounds.

In 1880 and a few years following, negotiations with various Central and South American countries resulted in the concluding of parcel post treaties with them, but it was not until 1899 that the first parcel post convention with any European government was signed. In August of that year an agreement was made with Germany, under which parcels weighing not over 4 lbs .6 oz . were carried from the United States to that country and delivered at destination at the rate of 12 cents per pound. At the same time, the rate from Germany to us was fixed at 1 mark, 40 pfennigs per parcel, regardless of what weight (within the specified limit).

Following this, similar treaties were concluded with other governments, and in 1908 parcels not exceeding eleven pounds in weight could be sent to the following countries at the general rate of 13 cents a pound:

Great Britain,France,Germany,Italy,Holland,Belgium,Norway, Sweden, Denmark, Mexico, Colombian Republic, Chile, Bolivia, Peru, Ecuador, Uruguay, all the Central American Republics, most of the West Indies, Australia, New Zealand, Japan and parts of China.

Up to this point, however, no provision had been made for par-
cel post service within the borders of our own country. A resident of New York could mail a two-pound package to the town of Howojo, in Fang-huan-cheng Province, Manchuria, on the other side of the world, for 24 cents, but if he mailed a similar package of the same weight to Philadelphia, ninety miles away, the post office department insisted on 32 cents for the service.

The inconsistency and injustice of this was perfectly obvious, yet the wheels of progress were clogged for years by those whose interests would not be served by an internal parcel post system, and it was not until 1912 that Congress finally passed the bill which put the system into operation. Under the plan adopted, rates were for the first time since 1863 regulated by the distance, ranging from 5 cents to 12 cents per pound for the first pound, and from 3 cents to 12 cents for each additional pound, according to the zone to which the parcel was forwarded. These rates were later reduced, and the limit of weight increased, while, in 1914 books and printed matter were classified as parcel post matter, with a rate of 1 cent for each 2 ounces up to 8 ounces and regular parcel post rates if over that weight.

In 1893, the registration fee was reduced from 10 cents to 8 cents (Figures 5, 6, 7, 8), the rate that had existed for such a short period in 1874. In this instance, the reduction proved more lasting, though not permanent, for in 1908 the 10 cent fee was again established (Figure 12).

In 1897 the fifth congress of the Universal Postal Union was held for the first time in the United States, at Washington. Fifty-five countries were represented, and it was reported that China and the Orange Free State were the only organized governments remaining outside the Union, while both of these had signified their desire to come in as soon as satisfactory arrangements could be completed.

The 1897 letter rate to China and Orange Free State was 10 cents for $1 / 2$ ounce. In 1899 the rate of 2 cents an ounce for first class mail was extended to Uncle Sam's new possessions, Guam, Porto Rico and the Philippines (Figure 10), and later to the Canal Zone. In 1908 this rate was made effective to Great Britain (Figure 13) but in this case the regular Universal Postal Union rate on postals, post cards and printed matter remained in force (Figure 3). Shortly afterward, a 2 cent rate to Germany was announced (Figure 11), this covering, however only letters dispatched by steamers touching at German ports, and it was provided that letters carrying full Postal Union postage would be sent by the quickest route. The regular Postal Union rate was also changed to 5 cents for the first ounce and 3 cents for each additional ounce or fraction (Figure 14).

The domestic letter rate was gradually extended to apply to more and more of the West Indies and neighboring British Colonies, and in 1918 was effective to the following: Antigua, Bahamas, British Honduras, British Guiana, Cuba, Dominica, Dominican Republic, Dutch West Indies, Montserrat, Nevis, St. Kitts and the Virgin Islands.

In November, 1917, following the example of Canada in raising revenue for war purposes, the 2 cent rate was increased to 3 cents (Figure 12), this covering both inland postage and postage to all outside points where the domestic rate had prevailed. The rate on letters delivered in the same postal district where mail was fixed at 2 cents, and the price of postal cards was raised to 2 cents.

At this writing (1918) postal communication with Germany, Austria, Hungary, Turkey, Bulgaria, Roumania and most of Russia has been discontinued, but the purple three cent stamp is carrying letters to upward of a million American soldiers in Flanders and France.


Fig. 1.10ф Pictorial 1875 Re-Issue (Sc. 127) tied by "New York Reg" oval on 10¢ Brown entire (U189) to London, cover with G. B. Calman (stamp dealer) corner card, "New York, N.Y.Registry Div. 4-21 1884" double-oval datestamp. The 20¢ prepaid double the $5 \phi$ UPU rate plus the $10 \phi$ registry fee.


Fig. 2. 1 \& Pictorial 1880 Re-Issue (Sc.133) cancelled by crossroads on $4 \not \subset$ green entire with "Doylestown Pa., Mar. 6, 1890" c.d.s., to Dresden, Germany, paying the $5 ¢$ UPU rate.


Fig. 3. 1\& blue (Sc. 264) tied by "Mobile Ala. Apr. 23, 1897" duplex cancel on 14 Postal Card to Abyssinia, Africa, with Aden and French Paquebot transits on front, paying $2 \phi$ postal card rate.


Fig. 4.5 ¢ chocolate (Sc. 270) tied by "New-York Dec. 11 6PM 97" duplex on Harper's Magazine illustrated ad cover to Tura, Assam (India), paying the 5\& UPU rate.


Fig. 5. 3¢, 4ф Bank Notes, $1 \phi$ Small Bank Note, $5 \phi$ Columbian (Sc.214, 215, 219, 234) on $10 ¢$ Columbian entire (U351) on cover to Victoria, Australia, tied by purple handstamps, cover with "Registered May 25, 1899, West Hoboken N.J.", New York and San Francisco registry labels. $23 \phi$ pays the $8 \phi$ Registry fee plus $15 \phi$ rate to Australia.


Fig. 6. 8¢ Trans-Mississippi (Sc. 289) tied by "Madison Square Branch" oval cancel on 5\& Blue on amber entire to Copenhagen, Denmark with New York registry label, also with May 10, 1901 origination backstamp. 13 $\phi$ pays the 5¢ UPU rate $+8 ¢$ Registry fee.


Fig.7.1 $\phi-5$ ¢ Pan-American (Sc.294-297), tied by oval cancels or "Buffalo N.Y. Jun. 2, 1901" waving-flag exposition machine cancel on registered cover to Germany, paying the 84 registry fee plus 54 UPU postage rate.


Fig. 8. Back of registered cover to Assiout, Egypt with 84 Pan-Am (Sc.298), two 1 \& (294), one 5 \& (297) and top imprint and plate no. strip of four of $2 \&$ (295), tied by target cancels and registry markings, with"Newton Center Mass. Aug. 3, 1901" c.d.s on the front. $23 \phi$ pays the $15 \phi$ rate plus the $8 \phi$ Registry fee.


Fig. 9.24 Trans-Mississippi (Sc. 286) used with 14 Pan-Am (Sc. 294) tied by "Chicago Ill. May 5, 1902" c.d.s. on 24 entire to Uruguay, paying the UPU rate.


Fig. 10. 2ф Shield issue, Sc. 319, tied by "Washington Nov 19, 1903" wavy line machine cancel-the earliest document use of this stamp-paying the $2 \phi$ rate to the Philippines.


Fig. 11.2 2 Hudson-Fulton (Sc.372) tied by "New York N.Y. Sta. W. Sep. 25, 1909 10PM" first day machine cancel on picture postcard to Bavaria, Germany, paying the UPU postcard rate.


Fig. 12. 1申 Green, $3 ¢$ Offset (Sc. 498, 530) tied by oval"U.S. Postal Agency, Shanghai, China R.D." handstamps on registered cover to New York, with March 8, 1919 origin backstamp, censor's label at right over one stamp, showing the $3 \phi$ War Emergency rate plus 10申 Registry fee.


Fig. 14. 1\& 1902 booklet pane, Sc. 300b on 2ф entire (U414) to England tied by "Lewes Del Aug. 191908 duplex cancels, during the period when the UPU rate was 54 for the first ounce plus $3 \phi$ for each additional ounce.

Fig. 13. 24 rose red (Sc. 425) tied by New York Apr. 30, 1915 wavy-line machine cancel and Salisbury (England) May 10 forwarding machine cancel on cover forwarded from Salisbury to the Seagrove Hotel. Cover also shows a "PER S/S 'LUSITANIA'" straightline handstamp and a crossed out marine insurance company corner card. This cover from the Arthur White Collection of Trans-Oceanic mails was offered by Siegel Auction Galleries in 2006 with the explanation, "the Lusitania sailed from New York on May 1, 1915, and was torpedoed by a German U-Boat on May $7-$ she sank 18 minutes after being hit, so it seems unlikely that any mail bags were salvaged-worth further research."


